LEGISLATIVE SERVICES AGENCY OFFICE OF FISCAL AND MANAGEMENT ANALYSIS

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FISCAL IMPACT STATEMENT

LS 7194 BILL NUMBER: SB 488 **DATE PREPARED:** Jan 31, 2002 **BILL AMENDED:** Jan 31, 2002

SUBJECT: Regulated Lifting Devices.

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FUNDS AFFECTED: X GENERAL IMPACT: State & Local

X DEDICATED FEDERAL

<u>Summary of Legislation:</u> (Revised) The bill requires the Fire Prevention and Building Safety Commission adopt rules for the issuance of elevator contractor, elevator inspector, and elevator mechanic licenses. It provides for a Class C infraction for constructing, installing, or altering a regulated lifting device without a license issued by the Fire Prevention and Building Safety Commission. The bill also requires the registration and inspection of regulated lifting devices, with certain exceptions and makes conforming amendments.

Effective Date: July 1, 2002.

Explanation of State Expenditures: Under the bill, the Fire Prevention and Building Safety Commission would be considered a board for purposes of licensing individuals as elevator contractors, inspectors, and mechanics. The Professional Licensing Agency (PLA) would provide administrative support for the Commission as its responsibilities relate to licensing elevator contractors, inspectors, and mechanics. Currently, elevator inspection is carried out by the Fire and Building Services Department, Elevator Safety Division. According to the State website, the Elevator Safety Division employs 20 nationally certified inspectors to inspect regulated elevators, escalators, and amusement rides. The salaries for the Elevator and Amusement Safety Division, including support positions, are \$621,459 annually and are funded through the Fire Prevention and Building Safety Fund.

There are data available to indicate that there are 500 to 1,000 people who would potentially become licensed as elevator contractors, inspectors, and mechanics under the bill. It is estimated that the total expenditures for a new licensing commission would be \$112,800. The PLA estimates that additional staff would be required to support licensure of a new committee, including a secretary, data processing clerk, and hearing and application clerk. The increase in personal services costs for the PLA would be \$73,000, and supplies would cost \$500. The PLA further estimate that a board with 18 members, meeting 12 times per year, would incur costs of \$39,300 for salary and travel reimbursement. According to current statute and the provisions of the bill, the Commission would have to set license fees to at least cover the direct and indirect costs of the

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Commission.

In addition to licensure, other expenditures for the Commission and the Agency would include having to approve continuing education courses required for license holders and preparing and administering written competency examinations.

Explanation of State Revenues: Certain devices would be added to the existing list of regulated lifting devices, including dumbwaiters and people movers. There also would be exclusions from the definition of regulated lifting devices, including power platforms for exterior or interior maintenance and the equipment used to install an elevator. There are no data available to indicate the fiscal impact on revenues of these changes. According to the Elevator Safety Division, there are 16,729 elevators currently inspected.

The fees collected for permits and inspections of regulated lifting devices, along with revenues from amusement device inspections, are deposited in the Fire and Building Services Fund administered by the State Building Commissioner. According to Indiana Code, the Fire and Building Services Fund is established to defray the personal service, other operating, and capital expenses of the Fire and Building Services Department, the Education Board, the Rules Board, and the Commission. Revenues from regulated lifting devices and amusement device permits are shown in <u>Table 1</u>.

Table 1.Revenues from Regulated Lifting Device and Regulated Amusement Device Permits				
<u>1997</u>	<u>1998</u>	<u>1999</u>	<u>2000</u>	<u>2001</u>
\$1,109,884	\$737,590	\$713,519	\$723,314	\$785,963

Also under the bill, the definition of a Class C infraction for installing or altering a regulated lifting device without a license would be expanded to include erecting or constructing a regulated lifting device without a license. If additional court cases occur, revenue to the state General Fund may increase if infraction judgments and court fees are collected. The maximum judgment for a Class C infraction is \$500 which is deposited in the state General Fund. If court actions are filed and a judgment is entered, a court fee of \$70 would be assessed. 70% of the court fee would be deposited in the state General Fund if the case is filed in a court of record or 55% if the case is filed in a city or town court.

Explanation of Local Expenditures:

Explanation of Local Revenues: There is an indeterminate fiscal impact on local units of government. Under current law, a county, city, or town may regulate regulated lifting devices if the unit's regulatory program is approved by the Commission and the regulated lifting device is inspected by inspectors who possess the qualifications necessary to be employed by the Office of the State Building Commissioner as a regulated lifting device inspector. The local unit may set fees less than those set in the Indiana Code. There would be no change to this statute, however, inspectors would be licensed by the Commission under the bill.

If additional court actions for constructing, installing, or altering a regulated lifting device without a license are filed and a judgment is entered, local governments would receive revenue from the following sources: (1) The county general fund would receive 27% of the \$70 court fee that is assessed in a court of record. Cities and towns maintaining a law enforcement agency that prosecutes at least 50% of its ordinance violations in a court of record may receive 3% of court fees. If the case is filed in a city or town court, 20%

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of the court fee would be deposited in the county general fund and 25% would be deposited in the city or town general fund. (2) A \$3 fee would be assessed and, if collected, would be deposited into the county law enforcement continuing education fund. (3) A \$2 jury fee is assessed and, if collected, would be deposited into the county user fee fund to supplement the compensation of jury members.

<u>State Agencies Affected:</u> Fire Prevention and Building Safety Commission, Fire and Building Services Department, Professional Licensing Agency.

Local Agencies Affected: Trial courts, local law enforcement agencies.

<u>Information Sources:</u> *Indiana Handbook of Taxes, Revenues, and Appropriations, Fiscal Year 2000*; State of Indiana *HRM Detail Staffing Report*, December 3, 2001; Medana Davis, Staff Counsel, Professional Licensing Agency; Brad Gavin, Agency Counsel, Department of Fire and Building Service.

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